

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 SCA-01 CU-02 ERDA-05 CIAE-00 H-02

INR-07 L-02 NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01

SAJ-01 SAM-01 SP-02 SS-15 USIA-06 TRSE-00 DODE-00

NSC-05 ACDA-05 BIB-01 /086 W
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R 080943Z MAY 75

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TO SECSTATE WASHDC 2733

INFO AMEMBASSY MOSCOW

USMISSION NATO

C O N F I D E N T I A L GENEVA 3327

EO: 11652: GDS

TAGS: CSCE PFOR XG

SUBJ: CSCE: HUMAN CONTACTS - TRAVEL

REF: A. STATE 99165; B. GENEVA 2696; C. STATE 86451; D. GENEVA
2484

1. THIS CABLE FORWARDS NEW NATO DRAFT OF TRAVEL TEXT WHICH CAUCUS EXPECTS TO PUT FORWARD TO SOVIETS AT APPROPRIATE TIME, POSSIBLY NEXT WEEK.

BEGIN TEXT:

- (1) THE PARTICIPATING STATES INTEND TO FACILITATE WIDER TRAVEL BY THEIR CITIZENS FOR PERSONAL OR PROFESSIONAL REASONS AND TO THIS END THEY INTEND IN PARTICULAR:
 - (2) GRADUALLY TO SIMPLIFY AND TO ADMINISTER FLEXIBLY THE PROCEDURE FOR EXIT AND ENTRY,
 - (3) TO EASE REGULATIONS CONCERNING MOVEMENT OF CITIZENS FROM THE OTHER PARTICIPATING STATES IN THEIR TERRITORY WITH DUE REGARD TO SECURITY REQUIREMENTS,
 - (4) THEY WILL ENDEAVOUR GRADUALLY TO LOWER, WHERE NECESSARY, THE
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FEES FOR VISAS AND OFFICIAL TRAVEL DOCUMENTS.

(5) THE ABOVE WILL APPLY BOTH TO INDIVIDUAL TRAVEL BY CITIZENS FROM ONE PARTICIPATING STATE TO ANOTHER PARTICIPATING STATE AS WELL AS TO GROUP TRAVEL INCLUDING UNDER THE LATTER HEADING TRAVEL BY MEMBERS OF PROFESSIONAL, SOCIAL AND OTHER INTERESTED ORGANIZATIONS. IT ALSO APPLIES TO MEMBERS AND REPRESENTATIVES OF RELIGIOUS COMMUNITIES. END TEXT.

2. SIGNNIFICANT CHANGES FROM EARLIER DRAFT (REFTEL B) ARE AS FOLLOWS:

PARA (1): ACCEPTS SOVIET PREFERENCE TO "INTEND TO FACILITATE" (REFTEL D) INSTEAD OF "WILL FACILITATE". PARA (2): DELETES "IN SUCH A WAY AS TO FACILITATE TRAVEL AMONG ALL THE PARTICIPATING STATES" AND "WHERE NECESSARY", AS SOVIETS PREFER. PARA (3): ACCEPTS SOVIET TEXT (REFTEL D), BUT PROVIDES NEW ENGLISH TRANSLATION BASED ON ADVICE OF WESTERN LANGUAGE EXPERTS. IN SO DOING, DELETES EARLIER WESTERN REFERENCE TO "WIDER FACILITIES FOR TRAVEL". PARA (4): NO CHANGE.

PARA (5): SUBSTITUTES "TRAVEL BY MEMBERS OF PROFESSIONAL, SOCIAL AND OTHER INTERESTED ORGANIZATIONS" FOR "TRAVEL BY MEMBERS OF ORGANIZATIONS REPRESENTING DIFFERENT TYPES OF ACTIVITY AND CATEGORIES OF SOCIETY". ADDS "IT ALSO APPLIES TO MEMBERS AND REPRESENTATIVES OF RELIGIOUS COMMUNITIES," A HOLY SEE IDEA WHICH SEVERAL WESTERN DELEGATIONS SUPPORT AND WHICH WE BELIEVE WOULD BE A USEFUL ADDITION: (REPRESENTATIVES OF JEWISH ORGANIZATIONS HAVE OFTEN STRESSED INTEREST IN THIS IDEA WHEN THEY HAVE VISITED US HERE).

3. THE NEW TEXT CONSTITUTES A SIGNIFICANT MOVE TOWARD THE SOVIET POSITION, AND WE BELIEVE REPRESENTS WHAT THE NINE NOW CONSIDER TO BE THE MINIMUM TEXT THEY CAN ACCEPT AS AN END RESULT. THEY AND OTHER WESTERN DELS ARE PARTICULARLY ATTACHED TO THE REFERENCE TO "WIDER TRAVEL" IN PARA 1, AND THIS IS PROBABLY THE MOST DIFFICULT POINT FOR THE SOVIETS IN THIS TEXT. FOR PURPOSES OF PUTTING FORWARD THE NEW TEXT, WE SUGGESTED THE INSERTION OF "INTERESTED" IN THE FINAL PARAGRAPH, WITH THE IDEA THAT IN THE END, BOTH "INTERESTED" AND "NON-GOVERNMENTAL" (WHICH IS DESIRED BY SOVIETS) MIGHT BE DROPPED (REFTEL C). WE PLAN TO JOIN NATO CAUCUS MAJORITY ON TIMING FOR PRESENTATION OF NEW TEXT TO THE SOVIETS.ABRAMS

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